

# AGENDA

## CITY OF LARAMIE, WYOMING

### CITY COUNCIL WORK SESSION

CITY HALL, COUNCIL CHAMBERS, 406  
IVINSON AVE

TUESDAY, MARCH 10, 2026, 6:00 PM

City Council Meetings are open to the public in accordance with W.S. 16-4-403.

Meetings are currently available in-person on a first come first serve basis, YouTube Live Feed ([www.youtube.com/cityoflaramie/live](http://www.youtube.com/cityoflaramie/live)), Cable Channel 191, or Zoom Webinar- Meeting ID: 814 2428 4524 Passcode: 631207 via internet, app, or telephone 1(669)900-9128. Public comments during the meeting may be provided in-person or via Zoom meeting. Public comments may also be submitted via email: [council@cityoflaramie.org](mailto:council@cityoflaramie.org). **Please email: [clerk@cityoflaramie.org](mailto:clerk@cityoflaramie.org) to request speaking time during the 30-minute public comment periods on non-agenda items by no later than 3:00 pm on the day of the meeting. Limited speaking slots may be assigned by lottery for non-agenda items when more than 10 requests are received; public comments may also be submitted in writing to [council@cityoflaramie.org](mailto:council@cityoflaramie.org) for the record. Requests for accommodations from persons with disabilities must be made to the City Manager's Office 24 hours in advance of a meeting. Pre-meetings are held prior to Regular Council Meetings at 6:15 pm for the purpose of discussing items on the Council's consent agenda for the Regular Meeting and the scheduling of items on Council's agenda.**

**Please be advised no additional agenda item will be introduced at a Regular City Council meeting after the hour of 9:30 pm, unless the majority of the City Council members present vote to extend the meeting.**

**Public comment is limited to three (3) minutes per speaker. When attending a meeting remotely, the public must have their video cameras enabled and turned on when addressing the council. See Rule 1.G. When commenting on non-agenda items, the comments must be germane to City business over which Council has control. Written public comment shall be submitted to the City Clerk for dissemination and retention for official City records, or submitted to the City Council through electronic correspondence at [council@cityoflaramie.org](mailto:council@cityoflaramie.org). Full text available in Council Rules of Procedure and Code of Conduct 4.02 and Appendix B and C.**

**Written materials and other items must be submitted six (6) days in advance of the meeting (sooner if there are holidays prior to the meeting) in order that copies may be included with the agenda and to give the council an opportunity to review the material in advance of the appearance.**

Zoom Link: <https://cityoflaramie.zoom.us/j/81424284524?pwd=rHZZm8qfZay2aupQGJbwCUBgMua0Si.1>

#### 1. WORK SESSION

- 2. Public Comment on Non-Agenda Items (Aggregate time limit 30 minutes)**  
(Limit of 3 minutes per speaker. When attend a meeting remotely, the public must have their video cameras enabled and turned on when addressing the council. When commenting on non-agenda items, the comments must be germane to City business over which Council has control.)  
(Written or other materials must be submitted to the City Clerk for public record and dissemination six (6) days prior to the meeting per City Council Rules of Procedure Appendix B.)

- 3. WORK SESSION: Airport Operations**

**[Amy Terrell, Laramie Regional Airport Director]**

Documents:

[3.10.26 Summary Airport Operational Report.pdf](#)  
[LAR state of the airport 3.10.26.pdf](#)

- 3.A. Public Comment on Agenda Item**

- 4. WORK SESSION: Development 101 (Postponed to a future date)**

- 5. WORK SESSION: Civic Cents**

**[Jennifer Wade, Administrative Services Director]**

Documents:

[Civic Cents Summary Session 3.pdf](#)  
[Civic Cents Budget Process Overview.pdf](#)

- 5.A. Public Comment on Agenda Item**

- 6. City Council Updates/Council Comments**

- 7. Agenda Review**

Documents:

[March 17 2026 CC Draft Agenda.pdf](#)



**Agenda Item: Airport Operations Report**

**Title: Work Session**

**Recommended Council MOTION:** No motion required. This item is for informational purposes and discussion only.

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**Administrative or Policy Goal:** Provide the City Council with a current operational and financial overview of Laramie Regional Airport and discuss the role of Special Purpose Excise Tax (SPET) funding in sustaining and improving airport infrastructure that supports commercial air service, public safety operations, and economic development within the community.

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**Background:**

The Laramie Regional Airport continues to serve as an important transportation and economic asset for the City of Laramie and Albany County. The airport supports scheduled commercial air service, general aviation activity, medical transport, firefighting and emergency response operations, university aviation activities, and regional business travel.

Like many small commercial service airports, Laramie Regional Airport operates within a funding structure that relies on a combination of federal grants, state support, local funding, and airport-generated revenue. Federal Aviation Administration (FAA) Airport Improvement Program (AIP) funding provides the majority of capital funding for eligible infrastructure projects; however, these grants require local matching funds and cannot be used for many operational needs.

To date, the airport has only utilized Special Purpose Excise Tax (SPET) funding for the construction of the new passenger terminal facility. That investment allowed the community to modernize the airport’s commercial passenger infrastructure and maintain reliable commercial air service.

The airport is now seeking \$4 million in SPET funding to address critical airport infrastructure needs, with a primary focus on pavement rehabilitation and preservation. Airfield pavement—including taxiways, ramps, and aircraft parking areas—is among the airport’s most significant and costly infrastructure assets. Maintaining these surfaces is essential to ensure aircraft safety, prevent foreign object debris (FOD), and extend the life of the airport’s infrastructure.

Local investment through SPET funding will allow the airport to proactively maintain and rehabilitate these surfaces, reducing long-term costs and helping the airport leverage additional federal and state aviation funding where eligible.

During the work session, staff will provide an overview of:

- Current airport operations and activity levels
- Infrastructure needs and ongoing maintenance obligations
- The airport’s financial structure and funding sources
- The importance of local match funding for federal aviation grants

- How SPET funding could be utilized to sustain airport infrastructure and support long-term operational stability

The presentation is intended to provide Council with a comprehensive overview of the airport's role in the community and how strategic local investment helps maintain safe, reliable aviation services for residents, businesses, emergency services, and visitors.

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**Legal/Statutory Authority:**

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**Responsible Staff:**



Laramie Regional Airport  
555 General Brees Road  
Laramie, Wyoming 82070  
307-742-4164 | Office

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**State of the Airport**  
**Laramie Regional Airport**  
City of Laramie Work Session  
Amy Terrell – Airport Director  
March 10, 2026

**Overview**

Tonight I would like to provide a brief update on:

- State of the Airport
- Passenger activity
- Financial performance
- Economic impact
- Revenue opportunities
- Infrastructure planning through WACIP

**State of the Airport**

The airport recently completed its FAA Part 139 certification inspection. The inspection resulted in three minor findings, all of which were corrected immediately.

Findings included:

- Cleaning the interior of runway guidance signs
- Ensuring proper extinguisher classification (ABC vs Purple K)
- A partially obscured No Smoking/Hazard sign

None of these findings represented a safety concern.

The airport remains safe and fully compliant with federal regulations.

**Passenger Activity**

Passenger demand continues to remain strong.

Year Enplanements

2023 18,197

2024 19,277

2025 19,656

Passenger demand continues to support commercial service reliability for Laramie and the surrounding region.

## Financial Performance

Airport operating revenue has increased significantly.

Year	Revenue
2020	\$1,379,711
2025	\$2,338,493
2026 (Projected)	\$3,194,781

Revenue has increased:

- 69% from 2020–2025
- 36% projected growth from 2025–2026
- 131% total growth since 2020

## Economic Impact

According to the Wyoming Aviation Economic Impact Study, the Laramie Regional Airport generates:

\$38 Million Annual direct and indirect economic activity

\$1.5 Million Annual tax revenue

Return on Community Investment

Annual investment from City & County (FY25, FY, 26): \$205,000 total investment from both \$410,000.00

Economic impact generated: \$38,000,000

Community Investment → Economic Impact

Every \$1 invested locally returns about \$93 to the community.

## Revenue Opportunities

The airport continues to explore opportunities to expand long-term revenue.

### Aircraft Storage Hangar Development

The airport is currently exploring development of a large aircraft storage hangar estimated between \$9–12 million.

Funding options under evaluation include:

- Private investors
- State Lands & Investment Board (SLIB) funding
- Airport-led development

This facility would create new lease revenue and expand airport capacity. With projected revenue between \$300,000.00 and \$500,000.00 annually.

## Revenue Opportunities

### Diversion Operations

Laramie Regional Airport serves as a designated diversion airport for Denver International Airport.

During weather or operational disruptions in Denver, aircraft may divert to Laramie for:

- Fuel
- Passenger services
- Ground handling

These diversion events generate revenue through:

- Fuel sales
- Ramp fees
- Handling services

## **Airport Pavement & Long-Term Sustainability**

One of the most important responsibilities the airport has is maintaining its runways, taxiways, and aircraft parking areas.

These pavement surfaces are the foundation of the airport's operation. If they are not properly maintained, aircraft cannot operate safely and the airport cannot support commercial air service.

Airport pavement is also one of the most expensive assets we maintain, and like any pavement it deteriorates over time from weather, aircraft weight, and daily use.

Because of this, airports follow a long-term pavement management plan that focuses on rehabilitating surfaces before they reach failure. Addressing pavement early allows the airport to extend the life of these assets and avoid significantly more expensive reconstruction later.

## **SPET Investment**


If the SPET tax passes, the airport intends to use those funds to address these critical pavement rehabilitation projects.

These projects will focus primarily on the runway, taxiways, and apron areas that support daily aircraft operations.

Maintaining these surfaces ensures the airport can continue to:

- Support commercial air service
- Maintain FAA safety standards
- Operate safely for emergency services and medical flights
- Serve the long-term transportation needs of the community

Investing in pavement today helps ensure the airport remains safe, reliable, and sustainable for decades to come.

	<p><b>Agenda Item: Discussion Item</b></p> <p><b>Title: Civic Cents</b></p>
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**Recommended Council MOTION:**

None

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**Administrative or Policy Goal:**

A solid foundation in municipal finance supports many policy goals of the City Council. More granularly, this work session series in an outgrowth of a 2024 council goal to develop improvements in financial transparency.

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**Background:**

The City’s finance division, collaborating with the City Manager’s Office, has been working to improve financial transparency for the past several years. This work started small, with a redesign of the budget publication in 2019, and has grown and morphed since this time into a larger initiative. Accomplishments to date have included launching an open data tool for Laramie’s budget and spending (made possible by the City’s new financial software), establishment of the City Manager’s Budget Advisory Committee, and publishing more concise financial information (the Community Financial Report and the Budget in Brief).

The journey toward transparency continues with this work session series, where financial topics will be explored in bite-sized chunks determined by the City Council. At each work session this spring, leading up to budget season, there will be a short presentation and discussion.

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**Legal/Statutory Authority:**

Wyoming Statutes 16-4

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**BUDGET/FISCAL INFORMATION:**


None

**Responsible Staff:**

Jennifer Wade, Administrative Services Director  
(307) 721-5224 or [jwade@cityoflaramie.org](mailto:jwade@cityoflaramie.org)

**Attachments:**

Presentation – Civic Cents Budget Process Overview



# **Budget Preparation Process Overview**

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# Key Terms

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## Revenue

- Inflows of resources

## Available Reserves

- Cash and other assets expected to be available within a one-year term, less obligations expected to be due within a one-year term and capital reserve requirements.

## Personnel Expenditures

- Costs for all types of personnel related costs, including benefited employee wages, non-benefited employee wages, overtime, benefits, employment taxes, and similar items.

## Operating Expenditures

- Ongoing costs of conducting routine operations, including contractual services and operating supplies.

## Capital Expenditures

- Costs of capital investment, including buildings, vehicles, large equipment items, infrastructure maintenance (parks, streets, water, wastewater, etc.), major software acquisition, etc.

Highlights of the budget preparation and adoption process are described on pages 13-14 of the FY 2026 budget publication.

Regardless of the type of budget forecast, the City Manager determines the amounts recommended for the City Council’s consideration using a collaborative process.

Type of Budget or Forecast	How Prepared	Who Prepares
Revenue	Actual trends for past 3-5 years	Administrative Services Director
Available Reserves	Analysis of current balances, obligated amounts, and future reserve requirements	Administrative Services Director
Personnel Expenditures	Budget team prepares zero based budget for authorized positions. Directors request supplemental amounts.	Budget Team, HR, and Dept. Directors
Operating Expenditures	Existing budget from previous year carries forward (incremental budgeting). Directors can request supplemental amounts.	Budget Team and Dept. Directors
Capital Expenditures	Zero based budgets are used. Directors request all appropriations.	Dept. Directors

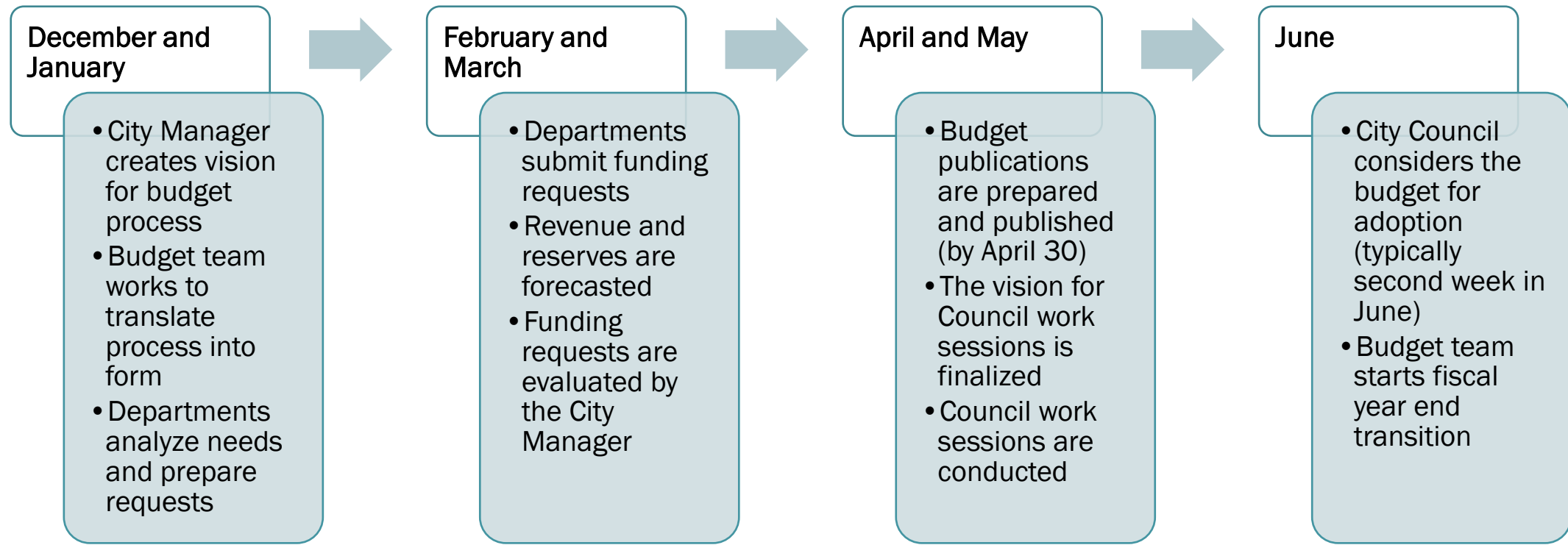
## **Budget Development**

# Overview of the City Manager's Recommendation

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1. City Manager works with the Budget Team to develop direction and focus areas for budget preparation.
2. City Manager meets with Directors for budget kickoff meeting, listening to concerns for upcoming year and communicating the vision for budget preparation.
3. City leadership team meets to review the budget process, focus areas, and projected funding. Continues meeting as needed to review group topics.
4. Directors present supplemental requests to the City Manager for consideration.
5. City Manager considers requests and asks for follow-up as necessary (both from budget team and directors).
6. City Manager approves or denies requests, discussing final decisions with Directors.
7. Budget team translates the City Manager's recommended budget into publication form.
8. The City Manager's recommendation is presented to the City Council and public (around April 30).

# Another View of Budget Preparation



# Sustainability

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The recommended budget should be sustainable over the long term.

- Is the combined total of forecasted revenue and available reserves sufficient to fund total expenditures?
- Are on-going expenditures funded with on-going resources? Are one-time amounts properly excluded from funding operating costs? What do long term trends tell us?
- Do funds have sufficient reserves for capital investment? For what time period?



# **Questions about the Budget Process?**





## Looking ahead to More Civic Cents

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- Summarize the vision for the story of the City, as told by each fund
- Topic for next Civic Cents – story of the City as told through the SPET? Other ideas?

**DRAFT AGENDA ITEMS**  
**MARCH 17, 2026**

1. AGENDA
2. Pledge of Allegiance
3. Roll Call
4. Public Comment on Non-Agenda Items
5. Consideration of Changes in Agenda and Setting the Agenda
6. PROCLAMATIONS/PUBLIC HEARINGS/NOTIFICATIONS
  - 6.A. PROCLAMATIONS & PRESENTATIONS
  - 6.B. PUBLIC HEARING
    - 6.B.i. PUBLIC HEARING: Original Ordinance No. 2118, Repealing Laramie Municipal Code (LMC) Chapter 13.80 Related to Surface Water Drainage
    - 6.B.ii. PUBLIC HEARING: Original Ordinance No. 2119, Amending Laramie Municipal Code Title 8 Related to Nuisance Abatements [PH/Gabathuler, Planning Manager]
    - 6.B.iii. PUBLIC HEARING: Original Ordinance No. 2120, Amending Laramie Municipal Code Title 15 Related to the Unified Development Code [PH/Gabathuler, Planning Manager]
  - 6.C. ANNOUNCEMENTS
7. Disclosures by City Council Members
8. Approval of Consent Agenda
9. CONSENT AGENDA
  - 9.A. MINUTES: Minutes from the City Council Regular Meeting and Public Hearing on March 3, 2026 [Nancy Bartholomew, City Clerk]
  - 9.B. MINUTES: Minutes from the Laramie Regional Airport Joint Powers Board Regular Meeting on January 14, 2026 [Nancy Bartholomew, City Clerk]
  - 9.C. MINUTES: Minutes from the Laramie Youth Council Regular Meeting on February 4, 2026 [Nancy Bartholomew, City Clerk]
  - 9.D. CEMETERY DEEDS: Cemetery Deeds for March 1-15, 2026. [Michael Bork, Parks, Recreation, and Public Services Director]
  - 9.E. CONTRACT: City Hall Furniture Contract, Omnia Contract with Beck Total Office Interiors (\$78,809.89) [Todd Feezer, City Manager]
  - 9.F. AGREEMENT AMENDMENT: Amendment Number One to the Agreement for Professional Services between the City of Laramie and Haddad Drugan LLC, Seattle, Washington (\$5,000) [Todd Feezer, City Manager]
  - 9.G. LICENSE: Temporary Use of a Laramie County Retail Liquor License within City Limits for DeLancey Enterprises, LLC for the Ducks Unlimited Banquet at the Marian Rochelle Gateway Center on March 28, 2026 [Nancy Bartholomew, City Clerk]

**DRAFT AGENDA ITEMS**  
**MARCH 17, 2026**

- 9.H. RESOLUTION: Resolution 2026-24, Appointing Emeritus Status Membership on the Parks, Tree, and Recreation Board [Mayor Cumbie, Councilor Fried, Councilor Bowling]
- 9.I. ORDINANCE: Original Ordinance No. 2117, Amending Laramie Municipal Code Chapter 2.10 Related to Board and Commission Members. Third and Final Reading. (Introduced by Newman) [Nancy Bartholomew, City Clerk]
- 9.J. SCHEDULE MEETINGS:
- 10. Mayor Announcements/Acknowledgement of Board and Commission Member Appointments
- 11. **REGULAR AGENDA**
  - 11.A. Award of Design Build Contract for Spring Creek Trail Phase 2 [Michael Bork, Parks, Recreation, and Public Services Director]
  - 11.B. Resolution 2026-25, Resolution Pursuant to Wyoming Statute § 15-9-107 Finding that Blight Exists on the Proposed West Side Urban Renewal Project [Todd Feezer, City Manager]
  - 11.C. Original Ordinance No. 2118, Repealing Laramie Municipal Code (LMC) Chapter 13.80 Related to Surface Water Drainage. Second Reading. (Introduced by Newman) [Brooks Webb, Public Works Director]
  - 11.D. Original Ordinance No. 2119, Amending Laramie Municipal Code Title 8 Related to Nuisance Abatements. Second Reading. (Introduced by Vigil) [Philipp Gabathuler, Planning Manager]
  - 11.E. Original Ordinance No. 2120, Amending Laramie Municipal Code Title 15 Related to the Unified Development Code. Second Reading. (Introduced by Bowling) [Philipp Gabathuler, Planning Manager]
- 12. Public Comments on Non-Agenda Items.
- 13. Consideration of future Council Work Session topics.
- 14. Adjourn